UNITED STATES DISTRICT COURT DISTRICT OF PUERTO RICO

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In re:	PD 03 (PG)
	PROMESA
THE FINANCIAL OVERSIGHT AND	Title III
MANAGEMENT BOARD FOR PUERTO RICO,	
	No. 17 BK 3283-LTS
as representative of	
	Re: ECF No. 7140
THE COMMONWEALTH OF PUERTO RICO, et al.,	
	(Jointly Administered)
Debtors. ¹	,
X	
In re:	PROMESA
	Title III
THE FINANCIAL OVERSIGHT AND	
MANAGEMENT BOARD FOR PUERTO RICO,	No. 17 BK 3283-LTS
· · · · · · · · · · · · · · · · · · ·	
as representative of	This Objection relates only to
1	the Commonwealth and shall
THE COMMONWEALTH OF PUERTO RICO	only be filed in the lead Case No.
	17 BK 3283-LTS.
Debtor.	II DIX JEUU-LIU.
X	

OBJECTION OF THE COMMONWEALTH OF PUERTO RICO TO MOTION IN REQUEST THAT PARALYZATION BE LIFTED IN THE CASE DDP2014-0673 FILED BY ELIEZER SANTANA-BÁEZ

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The Debtors in these Title III Cases, along with each Debtor's respective Title III case number and the last four (4) digits of each Debtor's federal tax identification number, as applicable, are the (i) Commonwealth of Puerto Rico (Bankruptcy Case No. 17 BK 3283-LTS) (Last Four Digits of Federal Tax ID: 3481); (ii) Puerto Rico Sales Tax Financing Corporation ("COFINA") (Bankruptcy Case No. 17 BK 3284-LTS) (Last Four Digits of Federal Tax ID: 8474); (iii) Puerto Rico Highways and Transportation Authority ("HTA") (Bankruptcy Case No. 17 BK 3567-LTS) (Last Four Digits of Federal Tax ID: 3808); (iv) Employees Retirement System of the Government of the Commonwealth of Puerto Rico ("ERS") (Bankruptcy Case No. 17 BK 3566-LTS) (Last Four Digits of Federal Tax ID: 9686); and (v) Puerto Rico Electric Power Authority ("PREPA") (Bankruptcy Case No. 17 BK 4780-LTS) (Last Four Digits of Federal Tax ID: 3747). (Title III case numbers are listed as Bankruptcy Case numbers due to software limitations).

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To the Honorable United States District Court Judge Laura Taylor Swain:

The Commonwealth of Puerto Rico (the "Commonwealth") respectfully submits this objection (the "Objection") to the Motion in Request that Paralyzation be Lifted in the Case DDP2014-0673 and Others [ECF No. 7140] (the "Motion") filed by Eliezer Santana-Báez ("Movant"), plaintiff in the case captioned Eliezer Santana Báez and Henry Figueroa Ramos v. Estado Libre Asociado de Puerto Rico et al, Case No. D DP2014-0673 (the "Prepetition Action"), pending before the Puerto Rico Court of First Instance of Bayamón (the "Commonwealth Court"). The Commonwealth respectfully requests that the Court deny the Motion for the reasons set forth below.²

PRELIMINARY STATEMENT

- 1. On September 12, 2014, Movant and co-plaintiff Henry Figueroa-Ramos ("Co-Plaintiff"), as *pro se* litigants, commenced the Prepetition Action against the Puerto Rico Department of Correction and Rehabilitation ("DCH"),³ and correctional officers Mr. Wilfredo Oyola-Vélez and Mr. Efraín Hernández-Rivera in their personal and official capacity, for events that allegedly occurred before the commencement of the Commonwealth's Title III case on May 3, 2017 (the "Petition Date"). In the Prepetition Action, Movant and Co-Plaintiff sought (a) damages stemming from alleged torts and civil rights violations by the Commonwealth and (b) compensation in the amount of \$105,000.00.
- 2. On January 13, 2016, Co-Plaintiff voluntarily withdrew his cause of action against the Commonwealth, and a judgment removing him from the Prepetition Action was entered on February 3, 2016.

The Financial Oversight and Management Board for Puerto Rico, as the Commonwealth's representative pursuant to section 315(b) of the *Puerto Rico Oversight, Management, and Economic Stability Act* ("PROMESA"), has authorized the Department of Justice to file this Objection on behalf of the Commonwealth.

The DHC is an agency of the Commonwealth protected under Bankruptcy Code section 362(a), made applicable to this Title III case by PROMESA section 301(a).

- 3. On April 11, 2017, the Commonwealth filed its answer to the Prepetition Action.
- 4. On May 1, 2017, the Department of Justice Transactions Committee approved a settlement of the Prepetition Action providing for the payment of \$1,200 to Movant, in full satisfaction of all claims arising from the Prepetition Action (the "Proposed Settlement"). Movant has not accepted the Proposed Settlement and discovery is still pending.
- 5. On May 3, 2017, the Financial Oversight and Management Board for Puerto Rico (the "Oversight Board") issued a restructuring certification pursuant to PROMESA sections 104(j) and 206 and filed a voluntary petition for relief for the Commonwealth pursuant to PROMESA section 304(a), commencing a case under title III thereof.
- 6. On May 24, 2017, the Commonwealth filed in the Prepetition Action a *Notice of Automatic Stay of Proceedings Pursuant to Commencement of Case Under Title III of PROMESA* requesting the Commonwealth Court to take notice of the automatic stay pursuant to the Commonwealth's Title III case applicable to the Prepetition Action. On June 15, 2017, the Commonwealth Court entered an order staying the Prepetition Action.
- 7. On May 29, 2019, Movant filed the Motion seeking to lift the automatic stay to pursue his asserted claims and enforce any judgment against the Commonwealth in the Prepetition Action and certain other actions.⁴ See Motion ¶ 8.
- 8. As further explained below, the Motion should be denied as no cause exists to lift or modify the automatic stay. Movant has failed make the initial showing that "cause" exists to lift or modify the automatic stay under section 362(d) of title 11 of the United States Code (the "Bankruptcy Code"). As a potential prepetition, unsecured litigation claimant, Movant has failed to demonstrate the extraordinary circumstances necessary to show why his potential claims

⁴ The status of the additional actions specified in Paragraph 8 of the Motion (the "<u>Additional Actions</u>") is included in <u>Exhibit A</u> attached hereto. Movant has failed to file a separate request for each of the actions, or at least apply the *Sonnax* factors or meet Movant's initial burden to show cause with respect to each of the Additional Actions.

should not be resolved through the claims resolution process to be undertaken in the Commonwealth's Title III case. Lifting the automatic stay would allow Movant to continue the prosecution of the Prepetition Action and the Additional Actions, thereby causing the Commonwealth to expend resources to defend against such claims at a time when it is focusing on developing a plan of adjustment to emerge from its Title III case. Furthermore, if the automatic stay were entirely lifted, Movant would receive preferential treatment on his potential prepetition, unsecured claims against the Commonwealth if judgment in the Prepetition Action or the Additional Actions is entered in his favor, while the Commonwealth's other prepetition, unsecured creditors must wait to have their claims treated under a plan of adjustment.

OBJECTION

I. MOVANT HAS FAILED TO ESTABLISH THAT CAUSE EXISTS TO MODIFY THE AUTOMATIC STAY

- 9. Upon commencement of a Title III case, Bankruptcy Code section 362(a), made applicable by section 301(a) of PROMESA, provides for an automatic stay of certain actions by non-debtor third parties including, among other things, "the enforcement, against the debtor or against property of the estate, of a judgment obtained before the commencement of the case under this title." 11 U.S.C. § 362(a). The application of Bankruptcy Code section 362(a) to the Commonwealth's Title III case was specifically confirmed by this Court pursuant to the *Order Pursuant to PROMESA Section 301(a) and Bankruptcy Code Sections 105(a), 362(a), 365 and 922 Confirming (I) Application of the Automatic Stay to Government Officers, Agents, and Representatives, (II) Stay of Prepetition Lawsuits, and (III) Application of Contract Protections [ECF No. 543].*
- 10. "The automatic stay is among the most basic of debtor protections under bankruptcy law." *Soares v. Brockton Credit Union (In re Soares)* 107 F. 3d 969, 975 (1st Cir.

1997) (citing Midlantic Nat'l Bank v. New Jersey Dep't of Envtl. Protection, 474 U.S. 494, 503 (1986). The stay "is extremely broad in scope and, 'aside from the limited exceptions of subsection (b), applies to almost any type of formal or informal action taken against the debtor or the property of the estate." Montalvo v. Autoridad de Acueductos y Alcantarillados (In re Montalvo), 537 B.R. 128, 140 (Bankr. D.P.R. 2015). The broad scope of the automatic stay serves one of the cardinal purposes of bankruptcy and provides the debtor with a "breathing spell" essential to (a) the preservation of the debtor's property for the collective benefit of the creditors and (b) the debtor's ability to administer its case and engage in restructuring efforts without undue distraction or interference. See Unisys Corp. v. Dataware Prods., Inc., 848 F.2d 311, 313 (1st Cir. 1988) ("[T]he automatic stay gives the debtor a 'breathing spell from his creditors' and forestalls a 'race of diligence by creditors for the debtor's assets." (citation omitted)); In re Jefferson Cnty., 491 B.R. 277, 285 (Bankr. N.D. Ala. 2013) (explaining that a key purpose of municipal bankruptcy is "the breathing spell provided by the automatic stay" and stating "[i]f the automatic stay is to be lifted routinely to allow claimants to assert their claims in state court, a municipality will not have the time, opportunity or ability to confirm a plan"); Mass. Dep't of Revenue v. Crocker (In re Crocker), 362 B.R. 49, 56 (B.A.P. 1st Cir. 2007) (quoting H.R. Rep. No. 95-595 at 340 (1977)) ("[O]ne of the fundamental purposes of the automatic stay is to give the debtor 'a breathing spell from his creditors' and 'to be relieved of the financial pressures that drove him into bankruptcy.""); Delpit v. Commissioner, 18 F.3d 768 (9th Cir. 1994) ("Congress intended to give debtors a breathing spell from their creditors and to stop all collection efforts, all harassment, and all foreclosure actions.") (internal quotes and citations omitted) (emphasis added).

- 11. An order lifting the automatic stay is an "extraordinary remedy." *In re 234-6 West 22nd St. Corp.*, 214 B.R. 751, 757 (Bankr. S.D.N.Y. 1997). Bankruptcy Code section 362(d)(1), made applicable by PROMESA section 301(a), provides that a court may grant relief from the automatic stay "for cause." *See* 11 U.S.C. § 362(d)(1). "Cause" is not defined in the Bankruptcy Code. *In re Unanue-Casal*, 159 B.R. 90, 95–96 (D.P.R. 1993), *aff'd* 23 F.3d 395 (1st Cir. 1994). To determine whether "cause" exists to grant relief from the stay, courts examine numerous different factors, including those set forth in *Sonnax Indus., Inc. v. TriComponent Prods. Corp.* (*In re Sonnax Indus., Inc.*), 907 F.2d 1280, 1286 (2d Cir. 1990):
 - (1) whether relief would result in complete or partial resolution of the issues;
 - (2) the lack of any connection with or interference with the bankruptcy case;
 - (3) whether the foreign proceeding involves the debtor as fiduciary;
 - (4) whether a specialized tribunal has been established to hear the cause of action at issue;
 - (5) whether the debtor's insurance carrier has assumed full financial responsibility for defending the litigation;
 - (6) whether the action essentially involves third parties rather than the debtor;
 - (7) whether the litigation could prejudice the interest of other creditors;
 - (8) whether a judgment in the foreign action is subject to equitable subordination;
 - (9) whether movant's success in the foreign proceeding would result in a judicial lien avoidable by the debtor;
 - (10) the interest of judicial economy and the expeditious and economical determination of litigation for the parties;
 - (11) whether the foreign proceedings have progressed to the point where the parties are prepared for trial; and
 - (12) the impact of the stay on the parties and the "balance of hurt."

In re Sonnax Indus., 907 F.2d at 1286.

- Leveraged Capital Structures Fund Ltd. v. Garcia-Padilla, 217 F. Supp. 3d 508, 518 (D.P.R. 2016) ("To help guide their analysis of whether to enforce or vacate the stay, some courts, including those in this district, have relied upon a laundry list of assorted factors." (citing Sonnax, at 1286; C & A, S.E. v. P.R. Solid Waste Mgmt. Auth., 369 B.R. 87, 94-5 (D.P.R. 2007)); In re Unanue-Casal, 159 B.R. at 95–96; Peaje Invs. LLC v. Garcia-Padilla, 2016 U.S. Dist. LEXIS 153711, at *13 (D.P.R. Nov. 2, 2016); Fin. Oversight & Mgmt. Bd. v. Ad Hoc Grp. of PREPA Bondholders (In re Fin. Oversight & Mgmt. Bd.), 899 F.3d 13, 23 (1st Cir. 2018) ("We agree with the parties that the factors identified by the Second Circuit in Sonnax and recited by the Title III court provide a helpful framework for considering whether the Title III court should permit litigation to proceed in a different forum.").
- 13. No one factor is dispositive; instead, courts "engage in an equitable, case-by-case balancing of the various harms at stake" and will lift the stay only if the harm engendered by allowing the stay to remain in place outstrips the harm caused by lifting it. *Brigade*, 217 F. Supp. 3d at 529 n.12. Movant bears the initial burden of establishing cause, *id.*, and when the movant is not a secured claimholder asserting a lack of adequate protection, that burden is a high one. *See In re Breitburn Energy Partners LP*, 571 B.R. 59, 65 (Bankr. S.D.N.Y. 2017).
- 14. The *Sonnax* factors analysis clearly shows that there is no cause to lift the stay. Movant has similarly not established that cause exists to lift the automatic stay and have not met his initial burden. Instead, Movant is merely seeking preferential treatment on his potential claims by seeking prosecution of the Prepetition Action and the Additional Actions and execution of any judgment in his favor, which would undermine the purpose of the automatic stay "to prevent interference with, or diminution of, the debtor's property." *In re Cuba Electric*

& Furniture Corp., 430 F. Supp. 689 (D.P.R. 1977); see also In re Mu'min, 374 B.R. 149, 162 (Bankr. E.D. Pa. 2007) (allowing creditors to get a "head start on collection [is] precisely what the Bankruptcy Code was designed to prevent so that creditors could share equally in the distribution of available assets."). The Sonnax factors point squarely toward maintaining the automatic stay and against the relief Movant seeks.

- 15. <u>Sonnax Factor 1</u>: The first *Sonnax* factor—whether relief would result in complete or partial resolution of the issues—weighs against modifying the automatic stay. The first *Sonnax* factor does not focus on the issues in the stayed litigation. If it did, the first *Sonnax* factor would always favor lifting the stay because every lawsuit eventually resolves the issues in that particular proceeding. Instead, the first *Sonnax* factor primarily focuses on whether the separate litigation would expeditiously resolve issues relevant to the bankruptcy case. *See*, *e.g.*, *In re Taub*, 413 B.R. 55, 62 (Bankr. E.D.N.Y. 2009) (lifting the stay because non-bankruptcy litigation "would resolve significant open issues in the Debtor's bankruptcy case, and would assist the Debtor in pursuing the confirmation of a [] plan"). Accordingly, many courts characterize this factor as whether the non-bankruptcy proceeding would result in "the resolution of preliminary bankruptcy issues." *See*, *e.g.*, *In re Murrin*, 477 B.R. 99, 109 (D. Minn. 2012); *In re Cummings*, 221 B.R. 814, 818 (Bankr. N.D. Ala. 1998).
- 16. Here, Movant does not identify any bankruptcy issue related to the Title III case that would be resolved by allowing Movant to continue the prosecution of the Prepetition Action or the Additional Actions and enforcement of any judgment. Indeed, Movant concedes that he is seeking the continuation of the Prepetition Action and the Additional Actions for compensation of "thousands of dollars." Motion $\P 8$. Therefore, the first *Sonnax* factor supports denying the Motion.

- 17. <u>Sonnax Factor 2</u>: The second *Sonnax* factor—the lack of any connection with or interference with the bankruptcy case—does not support modifying the stay. The Commonwealth would be required to devote resources to fully litigate the Prepetition Action and, in the event that the Movant prevailed therein, it would have to disburse funds to fulfill its obligations under any judgment, which would interfere with its Title III case and overall restructuring by diverting critical funds from its recovery efforts and payment of all similarly situated creditors pursuant to a plan of adjustment.
- 18. As a potential, prepetition, unsecured creditor of the Commonwealth, Movant's claims are subject to the claims resolution process that will be undertaken in the Title III case. Thus, requiring the Commonwealth to defend Movant's claims separately would undermine that process and upend the "strong bankruptcy code policy that favors centralized and efficient administration of all claims in the bankruptcy court" See Publicker Indus. Inc. v. United States (In re Cuyahoga Equip. Corp.), 980 F.2d 110, 117 (2d Cir. 1992) (citations omitted); see also In re BFW Liquidation, LLC, No. 09-00634-BGC-11, 2009 WL 8003536, at *3 (Bankr. N.D. Ala. Sept. 14, 2009) ("[T]he effect of lifting the stay for all such claimants and requiring debtors to defend lawsuits in diverse forums merely to establish what share, if any, the claimants filing those suits will have in whatever is left of bankruptcy estates would hinder the goals of the automatic stay and the summary process for adjudicating and liquidating claims.").
- 19. Additionally, should every plaintiff with an asserted prepetition claim be given *carte blanche* to litigate and/or execute their claims, the combined result would have a substantial and negative impact on the Commonwealth's fiscal plan and budget. This would impede the restructuring process, and thus, should be avoided. *See, e.g., In re Residential Capital, LLC*, No. 12-12020, 2012 WL 3860586, at *6 (Bankr. S.D.N.Y. Aug. 8, 2012) (denying

lift-stay motion in part because "[t]he new litigation in non-bankruptcy courts would hinder the Debtors' attempts to reorganize by forcing the Debtors to utilize time and resources that would otherwise be spent in resolution of the Debtors' chapter 11 cases."). Thus, *Sonnax* factor 2 weighs in favor of denying the Motion. *See Brigade*, 217 F. Supp. 3d at 529 n.12 (holding that movant bears the burden of establishing initial cause).

- 20. In this regard, *In re City of Stockton* is instructive. 484 B.R. 372 (Bankr. E.D. Cal. 2012). There, the plaintiff brought a wrongful termination suit against the City Manager and Deputy City Manager of the City of Stockton, which was then in bankruptcy. *Id.* at 374. The case was stayed under 11 U.S.C. § 922. 484 B.R. at 374. The plaintiff then moved to lift the stay and argued that allowing the suit to go forward would not interfere with the Chapter 9 case. *Id.* at 378. The court disagreed, holding that the plaintiff's suit "necessarily would consume the time and attention of those two officers during the period in which there is intense focus on the basic substantive issues in this chapter 9 case." *Id.* "It is apparent to the court that their undivided time and attention will continue to be required at least for a number of months." *Id.*
- 21. Here, substantial progress in the Prepetition Action must be made before it is ready for trial, including the completion of discovery, attending the pretrial hearing, and the preparation and filing of the pretrial report, all of which will require the Commonwealth to expend considerable time and expense. Discovery remains pending, including the taking of depositions and discovery related to Movant's alleged damages. With respect to the Additional Actions, (i) discovery has not commenced in seven cases (Case Nos. DDP2014-0249, DDP2014-0337, DDP2015-0218, DDP2016-0591, DDP2016-0652, DDP2016-0758, DDP2016-0772), (ii) discovery is pending in one case (Case No. DDP2014-0664), (iii) two cases have been closed (Case Nos. KLAN2017-0777, KLAN2017-0834), and (iv) the Commonwealth has no record of

one case and has not been served process for such case (Case No. DDP2016-0480). Only one case (Case No. DDP2013-0166) is pending for trial.

- Thus, Sonnax factor 2 weighs in favor of denying the Motion, and Movant's 22. conclusory statement that "the lifting paralysis in these cases does not affect in any way the duty of the state to remedy its debt with the bondholders since these cases of preheating, are only thousands of dollars in low amounts in proportion to the external debt of these," (Motion ¶ 8) fails to satisfy Movant's initial burden to establish cause. See Brigade, 217 F. Supp. 3d at 529 n.12 (holding that movant bears the burden of establishing initial cause); In re Gatke Corp., 117 B.R. 406, 410 (Bankr. N.D. Ind. 1989) (denying motion to lift stay to allow state court suit to proceed against debtor, even though stay of litigation would cause hardship to defendant, because granting relief from stay would, among other things, encourage the filing of "similar requests for relief by plaintiffs of pending lawsuits"); In re Northwest Airlines Corp., No. 05-17930 (ALG), 2006 WL 694727, at *2 (Bankr. S.D.N.Y. Mar. 13, 2006) ("To allow the automatic stay to be lifted with respect to this action at this time would prompt similar motions and require the Debtors to spend an inordinate amount of time and money on litigation and detract from the Debtors' attempts to restructure . . . interfere[ing] with judicial economy and the Debtors' process of reorganization." (citations omitted)).
- 23. <u>Sonnax Factor 4</u>: The fourth *Sonnax* factor—whether a specialized tribunal has been established to hear the cause of action at issue—does not support granting the Motion. No specialized tribunal has been established to hear the Prepetition Action, which is pending before the Commonwealth Court, or the Additional Actions, which are either pending before the Commonwealth Court or were closed. Thus, *Sonnax* factor 4 weighs in favor of denying the Motion.

- 24. <u>Sonnax Factor 5</u>: The fifth *Sonnax* factor—whether the debtor's insurance carrier has assumed full financial responsibility for defending the litigation—does not support granting the Motion. No insurer of the Commonwealth has assumed any financial responsibility in connection with the Prepetition Action or the Additional Actions nor any eventual judgment therein, and Movant does not allege any facts to the contrary. Thus, *Sonnax* factor 5 does not support granting the Motion.
- 25. <u>Sonnax Factor 6</u>: The sixth *Sonnax* factor—whether the action essentially involves third parties rather than the debtor—does not support granting the Motion. This factor is not based on whether third parties are involved, but rather whether the prepetition action primarily involves third parties *rather than* the debtor. *See In re Residential Capital, LLC*, 2012 Bankr. LEXIS 3641, at *20 (Bankr. S.D.N.Y. Aug 8, 2012) ("The court should not grant relief from the stay under the sixth *Sonnax* factor if the debtor is the main party to the litigation."); *Grayson v. WorldCom, Inc.* (*In re WorldCom, Inc.*), 2006 U.S. Dist. LEXIS 55284, at *33 (S.D.N.Y. Aug 4, 2006) ("Grayson offers no argument or claim to show how the Bankruptcy Court abused its discretion in determining that Grayson's claim in this action did not primarily involve third parties." (emphasis in original)).
- 26. Here, the Prepetition Action does not involve primarily third parties. DHC, an agency of the Commonwealth, and correctional officers Mr. Wilfredo Oyola-Velez and Mr. Efraín Hernández-Rivera, in their personal and official capacity, are the only defendants in the Prepetition Action. Movant fails to show how any non-debtor parties in the Prepetition Action are the *primary parties* to the action. In fact, the Commonwealth will be required to expend its own funds to defend and indemnify the officials Movant seeks to enforce his claims against. *See City Ins. Co. v. Mego Int'l, Inc. (In re Mego Int'l, Inc.)*, 28 B.R. 324, 326 (Bankr. S.D.N.Y.

1983) (denying motion to lift the stay where debtor was more than a mere conduit for the flow of proceeds and the action impacted the "property and administration of [the debtor's estate]."). Additionally, Movant has not specified how the Additional Actions involve third parties as the *primary parties* to the actions. *See Brigade*, 217 F. Supp. 3d at 529 n.12 (holding that movant bears the burden of establishing cause). Therefore, *Sonnax* factor 6 weighs in favor of denying the Motion.

- 27. <u>Sonnax Factor 7</u>: The seventh *Sonnax* factor—whether the litigation could prejudice the interest of other creditors—does not support granting the Motion. The Commonwealth would have to expend considerable time and expense to litigate the Prepetition Action by conducting and finalizing discovery, attending pretrial hearings, preparing and filing the pretrial report, and litigating the ensuing trial. Furthermore, if Movant is permitted to enforce any judgment, Movant would receive an unfair and undue advantage over other similarly situated creditors of the Commonwealth.
- 28. Courts have denied requests to lift the automatic stay where the debtor would be required to expend its limited resources to defend against litigation. *See, e.g., In re Plumberex Specialty Prod., Inc.*, 311 B.R. 551, 563-64 (Bankr. C.D. Cal. 2004) (rejecting effort to lift stay in part because "the cost of protracted litigation of a separate proceeding in a non-bankruptcy forum would prejudice the interests of other creditors of the estate"); *In re Motors Liquidation Co.*, No. 09- 50026, 2010 WL 4630327, at *4 (S.D.N.Y. 2010) (finding no abuse of discretion where bankruptcy court concluded in denying lift-stay motion that "allowing Appellant to proceed with the ERISA suit would force [debtor] to expend estate resources to defend that" and thus "would prejudice the interests of other creditors"). *see also In re City of Stockton*, 484 B.R. 372, 379 (Bankr. E.D. Cal. 2012) (declining to lift stay in part because it "will deplete the coffers

of the City treasury").

- 29. Here, the depletion of the Commonwealth's resources to defend against the Prepetition Action and the Additional Actions, and the diversion of the Commonwealth's attention to proceed expeditiously through its Title III case would inure to the detriment of the Commonwealth's other creditors. Accordingly, *Sonnax* factor 7 does not support granting the Motion.
- 30. <u>Sonnax Factors 10 and 11</u>: The interest of judicial economy and the status of the Prepetition Action also weigh against stay relief. As discussed above, despite Movant's allegations to the contrary, the Prepetition Action and all but one of the pending Additional Actions are still in a preliminary stage.⁵ Discovery was pending when the Prepetition Action was stayed. A myriad of proceedings necessary for the Prepetition Action to even be trial ready remain pending, such as finalizing discovery, attending the pretrial hearing, and the preparation and filing of the pretrial report, all of which will require the Commonwealth to expend considerable time and expense. As such, the parties are not ready for trial in the Prepetition Action and granting the Motion will neither promote judicial economy nor result in the timely resolution of the issues.
- 31. With respect to the Additional Actions, (i) discovery has not commenced in seven cases (Case Nos. DDP2014-0249, DDP2014-0337, DDP2015-0218, DDP2016-0591, DDP2016-0652, DDP2016-0758, DDP2016-0772), and (ii) discovery is pending in one case (Case No. DDP2014-0664). One only action (Case No. DDP2013-0166) is pending trial. However, no one factor is dispositive; instead, courts "engage in an equitable, case-by-case balancing of the various harms at stake" and will lift the stay only if the harm engendered by allowing the stay to remain in place outstrips the harm caused by lifting it. *Brigade*, 217 F. Supp. 3d at 529 n.12.

⁵ See supra paragraph 21 and Exhibit A attached hereto.

Other than referencing such action in his request for relief, Movant does not explain why cause exists for relief from the automatic stay with respect to such action.

- 32. Thus, *Sonnax* factors 10 and 11 weigh in favor of denying the Motion. *See In re Sonnax Indus.*, *Inc.*, 907 F.2d at 1287 (denying motion to lift the stay where, among other things, "the litigation in state court has not progressed even to the discovery stage [and] the bankruptcy proceeding provides a single, expeditious forum for resolution of the disputed issues."); *In re Residential Capital*, *LLC*, 2012 WL 3860586 at *6 (denying motion to lift the stay where, among other things, "there has been no motion practice addressing the sufficiency of the pleadings or of the evidence supporting the claims or defenses [and] [d]iscovery, trial preparation and, absent a settlement, trial all remain to be done").
- 33. <u>Sonnax Factor 12</u>: Balancing of the harms clearly favors denial of the Motion. The impact on the Commonwealth if the Motion were to be granted would outweigh any harm that Movant would suffer if the automatic stay remains in place. The procedural status of the Prepetition Action and the Additional Actions, the large number of pending lawsuits against the Commonwealth, the diversion of the Commonwealth's resources to defend Movant's claims, and the prejudice to the interests of other similarly situated creditors all weigh in favor of continuing the automatic stay at this early juncture of the Title III case. Expedition of the claims will not save the Commonwealth any time or money. Rather, it will force the Commonwealth to spend time and money now to liquidate claims that may only be paid, if at all, under a confirmed plan of adjustment.
- 34. On the other hand, postponing liquidation of the Movant's claims is a hardship that is shared with other creditors so the Commonwealth can focus on its restructuring and recovery efforts for the benefit of all creditors and would promote judicial economy. Any claim

Movant may have can and should be dealt with during the Title III claims process, as any other creditor's claims. Given the stage of the Prepetition Action and the Additional Actions, there is no guaranty that the resolution of the Prepetition Action and the Additional Actions would come any sooner than the resolution of Movant's purported claims in the Title III case. Thus, on balance, *Sonnax* factor 12 weighs in favor of denying the Motion.⁶

CONCLUSION

35. Movant has failed to establish cause to justify modifying the automatic stay in the Commonwealth's Title III case to allow the Prepetition Action to proceed. Accordingly, and for the foregoing reasons, the Court should deny the Motion.

Respectfully submitted.

In San Juan, Puerto Rico, this 12th day of June of 2019.

WANDA VÁZQUEZ GARCED Secretary of Justice

<u>S/WANDYMAR BURGOS VARGAS</u> WANDYMAR BURGOS VARGAS

Deputy Secretary in Charge of
Litigation
Department of Justice
USDC NO. 223502
Puerto Rico Department of Justice
PO Box 9020192
San Juan, PR, 00902-0192
Tel. (787) 721-2900 Ext. 1404
Attorney for the Commonwealth of Puerto Rico

The remaining *Sonnax* factors ((3) whether the foreign proceeding involves the debtor as fiduciary; (8) whether a judgment in the foreign action is subject to equitable subordination; and (9) whether movant's success in the foreign proceeding would result in a judicial lien avoidable by the debtor) are not addressed as they are inapplicable here.

Exhibit A

Status of Additional Actions

Case Number	Court	Status
DDP2013-0166	Puerto Rico Court of First Instance	Cause of Action: Tort and civil rights action seeking \$75,000, filed February 3, 2013.
		Defendants : Commonwealth, Puerto Rico Department of Corrections and Rehabilitation.
		Status:
		• On May 20, 2013, an answer to the complaint was filed.
		Discovery concluded and the pretrial conference was hold on August 19, 2015.
		A trial scheduled for March 2016 was suspended due to sick leave of Movant's attorney.
		On June 8, 2016, the Commonwealth sought to dismiss the complaint for Movant's failure to pay required fees.
		Movant paid the required fees and the Commonwealth Court denied the motion to dismiss on August 19, 2016.
DDP2014-0249	Puerto Rico Court of First Instance	Cause of Action: Tort and civil rights action seeking \$75,000, filed April 4, 2014.
		Defendants : Commonwealth, Puerto Rico Department of Corrections and Rehabilitation.
		Status : Motion to dismiss pending. Discovery has not commenced.
DDP2014-0337	Puerto Rico Court of First Instance	Cause of Action: Tort and civil rights action seeking \$75,000, filed May 6, 2014.
		Defendants : Commonwealth, Puerto Rico Department of Corrections and Rehabilitation.

Case Number	Court	Status
		Status: Discovery has not commenced.
DDP2014-0664	Puerto Rico Court of First Instance	Cause of Action: Tort action seeking \$75,000, filed August 21, 2014.
		Defendants : Commonwealth, Puerto Rico Department of Corrections and Rehabilitation.
		Status: Discovery is pending.
DDP2015-0218	Puerto Rico Court of First Instance	Cause of Action: Tort and civil rights action seeking \$75,000, filed May 8, 2015.
		Defendants : Commonwealth, Puerto Rico Department of Corrections and Rehabilitation.
		Status: Discovery has not commenced.
DDP2016-0480		Cause of Action: Tort action, filed August 5, 2016
		Status: The Commonwealth has not been served process and has no record of such case.
DDP2016-0591	Puerto Rico Court of First Instance	Discovery has not commenced.
DDP2016-0652	Puerto Rico Court of First Instance	Cause of Action: Tort and civil rights action seeking \$75,000, filed October 28, 2016.
		Defendants : Commonwealth, Puerto Rico Department of Corrections and Rehabilitation.
		Status : Motion to dismiss pending. Discovery has not commenced.
DDP2016-0758	Puerto Rico Court of First Instance	Cause of Action : Tort and civil rights action seeking \$75,000, filed December 12, 2016.
		Defendants : Commonwealth, Puerto Rico Department of Corrections and Rehabilitation.
		Status: No response to complaint has been filed.

Case Number	Court	Status
DDP2017-0772	Puerto Rico Court of First Instance	Cause of Action : Tort and civl rights action seeking \$75,000, filed December 16, 2016.
		Defendants : Commonwealth, Puerto Rico Department of Corrections and Rehabilitation.
		Status : The Commonwealth has no record of such case. However, Case No. DDP2016-0772 appears under Movant's name. Discovery has not commenced in such case.
KLAN2017-0777	Puerto Rico Court of Appeals	Case closed.
KLAN2017-0834	Puerto Rico Court of Appeals	On September, 11, 2017, the Court of Appeals entered judgment administratively closing the case because of the filing of the Commonwealth's Title III case. The Court reserved jurisdiction to reopen the case.